Zone 0

Guidance, interpretation, and regulations for enhanced defensible space as directed by AB 3074 (2020)

Presentation given to the California Board of Forestry’s Resource Protection Committee of the April 5, 2022
Agenda - April 5

• Workgroup returns with revised recommendations and a full straw proposal for RPF consideration of Zone 0 draft language
• Workgroup presents recommendations on alignment of Zone 1 and 2 with the strawman proposal
• RPC guidance to workgroup
• Next steps
Workgroup participants

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Photo: Institute for Business and Home Safety
Defensible space evolution
**Strengths**: Reduced fuel, no fuel ladders, safe place for a fire crew

**Weaknesses**: Vegetation next to house vulnerable to embers likely leading to spot fires touching the house

(photograph: UC Master Gardeners)
Three types of fire exposures

- Direct flame contact
- Embers
- Radiant heat

Defensible space strategies have focused on how to reduce direct flame contact.

Preparing for embers and radiant heat exposures takes a different approach.
Zone 0 is the horizontal area within the first five feet around the structure and any outbuildings and attached decks, and stairs. The zone also includes the area under attached decks and stair landings. To be most effective, the zone should incorporate a 6-inch vertical area between the ground and the start of the building’s exterior siding. (Note: the appropriate vertical height would be dependent on whether combustibles are retained in Zone 0 and coupled with Chapter 7A requirements. The Office of the State Fire Marshal is the regulatory authority for this vertical zone since this zone would be part of the built environment.)

Zone 0 is a critical component of structure defense and, when coupled with Zones 1 and Zone 2, is essential to defensible space.
Items commonly located in Zone O

— Rock, pavers, statuary, fountains, cement
— Mature tree
— Irrigated and mowed lawn
— Synthetic lawn
— Irrigated, non-woody plants
— Decorative structures
— Gate or fence that attaches to the building
— Parallel fence

— Covered storage facilities
— Landscape materials
— Potted plants
— Garbage, recycling receptacles
— Vehicles
— HVAC, heat pumps
— Outdoor kitchens
— Attached patio covers
— Portable BBQs
— Pet and animal structures
### Workgroup recommendations

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**Legend:** Workgroup votes tallied (7 members voted)
Highest standard
No combustibles (vegetation, mulch, wooden structures) and no trees

Allowances (7 of 7)
- Rock or other noncombustible mulch product (i.e., gravel, lava, decomposed granite)
- Statuary, fountain
- Attached decks and stairs
- Cement or stone pavers

Benefits
- Reduces the potential damage from ember deposition (and ignition) creating the potential for direct flame contact, and radiant heat exposure to the structure within the first 5 feet.

Considerations
- Reduces need for interpretation from the D-space inspector or Authority Having Jurisdiction (AHJ)
- Easiest to maintain
- Retrofitting (existing buildings) will be more costly than implementing for new construction.
- Easier to implement with new construction
- Implementation more difficult for buildings built on a slope.
Mature tree- Yes, if

Bole within or touching the Zone 0
Branches 10’ above the roof and from the chimney, not under the eaves, and no ladder fuels

(7 of 7 supported this allowance)

Considerations
— May help in gaining public support
— Trees provide shade (Green Energy Code consideration)
— Trees provide a regular source of needles, leaves, branches, and other items that will accumulate on or near the building.
— Tree type likely matters, with a greater tolerance for hardwoods over conifers. The bole of palm trees are very fibrous.
— Will inspectors be able to identify tree types or tree characteristics?
— Could have a recommendation to remove trees in Zone 0.
Difficult to assess
Limb branches
Ok
Irrigated/mowed grass

Yes, if:
Max height 2-3 inches

(5 of 7 supported this allowance)

Considerations
— May help in gaining public support.
— Thatch can burn under certain conditions.
— Homeowner practices vary, and this requires sufficient water to maintain grass during dry conditions (including drought).
— Grass is a one-hour fuel
— Without water, plant conditions change quickly.
— The vertical noncombustible zone could be helpful for the allowance of a mowed and dry lawn.
Irrigated, non-woody, herbaceous plantings, separated—Yes, if:

All ground cover (< 3” in height) and plants (< 16” in height) shall be minimally set back from structures, decks, and other plants 1.5 times the height of the plant or 12-inches, whichever is greater. Ground covers and plants shall have high water content. No combustible mulch.

(5 of 7 supported this allowance)

Considerations

— Will help with public support
— The more vegetation allowed in Zone 0, the more likely the fire protection benefits will be compromised.
— Plants shed leaves and will require ongoing maintenance.
— Noncombustible mulch could be between plantings.
— This green vegetation can catch leaves, needles, and other debris, allowing for unanticipated accumulations of combustibles.
— Note that the vertical zone may need to increase in height if these combustibles are allowable.
— Succulents could be difficult to evaluate as many thatch and can be woody (e.g., ice plant is woody)
Potted plants, noncombustible pot

Yes, if:
✓ Ceramic, metal, cement
✓ Two ft max vegetation height

(5 of 7 supported this allowance)

Considerations
— What plant?
— Maintained?
— Irrigated?
— Near to window?
— Near to combustible siding?

Source: American Meadow

Note pot and windowpane crack, Carr Fire (2018)
Parallel fence- Yes

(7 of 7 supported this allowance).
Committee reluctantly accepts for existing construction.

Considerations

— Helps with public support
— More difficult to implement for existing construction
— Combustible fences directly ignite from embers on a privacy fence, less lightly on a good-neighbor fence.
— Embers ignite adjacent vegetation that can ignite the fence.
— Use of a steel fence along the property line, parallel to neighboring homes, would provide protection should one home ignite (Australia Bushfire CRC study)
— Could home hardening actions be used to mitigate the presence of the fence? Boxed in eaves? Tempered glass windows? Clad the fence in metal roofing? Recommended or required mitigations?
— NIST technical note will have more information soon
— Different or higher standard for new construction?
— Individual wood posts less of a concern, wood panels are the concern.
Synthetic lawn - No

(1 of 7 supported this allowance)

Considerations

— Petroleum-based product.

— IBHS experiments suggest smoldering ignition. A NIST study suggested significant BTU production and flame heights.

— Combustible materials may accumulate on the surface. Ignition would result in a flaming exposure.

— Hazard does not change seasonally

— SYNLawn has met ASTM E 108 Class A in a roofing application. How would an inspector know the product rating?

— The vertical noncombustible zone could be helpful for an allowance
Combustible decorative structure- No

Trellis, pergola, shade covering, planters, privacy wall, etc.

If these structures are a part of the deck, they would not be evaluated; however, the vegetation would be evaluated.

(1 of 7 supported this allowance)

Considerations

— Will help with public support

— Depending on the dimensions of the combustible materials and arrangement, these structures may compromise the fire protection benefits.

— These structures weather, vulnerability increases over time.

— Structures on decks are often unpermitted and added later.
Attached fence or gate - No Combustible attachment

(0 of 7 supported this allowance)

Considerations

— A combustible fence can transmit fire to the home via an attached gate.
— The gate can be replaced using noncombustible materials.
— Perpendicular attachment is the concern.
Storage structures—No

Not built to 7A standards
(0 of 7 supported this allowance)

Considerations
— Helps with public support
— Difficult to implement
— If made of ignition-resistant material or ignition-resistant construction, could these be allowable?
Landscape materials-**No**

**Combustible boards**

(0 of 7 supported this allowance)

**Considerations**

— Wood or petroleum-based boards are the concern; some can be made of metal or cement.

— Used to separate garden beds and their placement can lead to the house or follow fence lines.

— The concern is especially when in contact with the house in Zone 0.

— Focus on noncombustible and lump with landscape timbers.
Landscape materials - No

Lumber or round logs, railroad ties, creosote-treated, pressure-treated

(1 of 7 supported this allowance)

**Considerations**

— Always combustible
— Used as retaining walls
— Fences are often adjacent
— Logs can be used to make garden bed separation or create height
— Can be buried

Marshall Fire 2021
Potted plants, combustible pot — No

Wine barrel, wood pot, plastic

(0 of 7 supported this allowance)

Considerations

— What plant?
— Maintained?
— Irrigated?
— Near to window?
Use an educational strategy for:

- Garbage, recycling receptacles
- Vehicles
- HVAC, heat pumps
- Outdoor kitchens
- Attached patio covers
- Portable BBQs
- Pet and animal structures
## Workgroup’s strawman proposal

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Legend: Workgroup votes tallied (7 members voted)
Zone 1 reduces the likelihood of fire burning directly to the structure.

This is accomplished by modifying fuels and creating a discontinuity between planting groups that limits the pathways for fire to burn to the structure and reduces the potential for near-to-building ember generation and radiant heat exposures.

An additional purpose of this zone is to provide a **defendable zone** for fire personnel to stage and take direct action.
Zone 1 - 5-30′ Current Standard

- Remove all dead plants, grass and weeds
- Remove dead or dry leaves and pine needles from your yard, roof and rain gutters
- Remove branches that hang over your roof and keep dead branches 10 feet away from your chimney.
- Remove or prune flammable plants and shrubs near windows
- Trim trees regularly to keep branches a minimum of 10 feet from other trees.
- Relocate wood piles to Zone 2.
- Remove vegetation and items that could catch fire from around and under decks, balconies and stairs
- 10 feet of bare mineral soil around outbuildings plus 10 additional feet of no vegetation
Zone 1- 5-30’ Recommendations

— Remove all dead plants, grass and weeds
— Remove dead or dry leaves and pine needles from your yard, roof and rain gutters
— Remove branches that hang over your roof and keep dead branches 10 feet away from your chimney. Remove branches 10 feet from roof or chimney.
— Remove or prune flammable plants and shrubs near windows
— Trim trees regularly to keep branches a minimum of 10 feet from other trees.
— Relocate wood piles to Zone 2.
— Remove vegetation and items that could catch fire from around and under decks, balconies and stairs
— 10 feet of bare mineral soil around outbuildings plus 10 additional feet of no vegetation—Use Zone 0 standards

Orange: Move to Zone 0
Yellow: Improved language
Zone 1- 5-30’ Recommendations

Additional Considerations
- Wood mulch
- Transition from Zone 0- Zone 1
- Islanding or vegetation grouping
- Live lawn or annual grass height

Recommended approach
- **Wood mulch**- is allowable in Zone 1 if there is a transition from Zone 0- Zone 1 and vegetation is grouped
- Create discontinuity/separation between islands of vegetation, in adjacency to Zone 0, and in relation to wooden structures is needed.
- Use the plant height separation guidance developed for slopes as the standard.
- Minimize abrupt transitions between Zone 0 to 1, by limiting vegetation height to a max of two feet for an additional 5 feet
- Cut and maintain live grasses to 4” when not in a decorative island
Recommendations

Additional Considerations
— Wood mulch
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Zone 0 and Zone 1 interpretations

**Zone 0 plants:** All ground cover (< 3” in height) and plants (< 16” in height) shall be minimally set back from structures, decks, and other plants 1.5 times the height of the plant or 12-inches, whichever is greater.

**Set back from Zone 0 for 5 feet:**
- Max ht. 2 ft.
- Height not restricted

**Wood mulch is allowed between islands of vegetation.**

**Group vegetation:** Use the slope separation guidance with plant height as the standard. Tree is not an island. Islands are similar height vegetation (at their maturity) are allowed up to a 75 ft sq.
**Zone 2** actions are designed to reduce the potential behavior of an oncoming fire in such a way as to drop an approaching fire from the crown to the ground.

Fuel modification includes removing dead vegetation and reducing living vegetation to **eliminate fuel ladders and create vegetation separation** between individual or islands of trees or shrubs.

These vegetation modification requirements are more significant for those properties with **steeper terrain,** **larger and denser fuels,** **highly volatile fuels,** and **areas subject to frequent fires.**

Additional **benefits** of the Zone 2 include facilitating direct defense actions, improving the function of Zones 0 and 1 by reducing the flame heights, and the potential for ember generation and radiant heat exposure to structures.
Zone 2- 30-100’

**Current Standard**

— Cut or mow annual grass down to a maximum height of 4 inches.
— Create horizontal space between shrubs and trees.
— Create vertical space between grass, shrubs, and trees.
— Remove fallen leaves, needles, twigs, bark, cones, and small branches. However, they may be permitted to a depth of 3 inches.
— All exposed wood piles must have a minimum of 10 feet of clearance, down to bare mineral soil, in all directions.

**Recommendations:**

In cases of construction on a slope, in a shrub or grass vegetation type, recommend the use of noncombustible retaining wall down-slope of building.
Next steps

• Workgroup is available to provide more information to RPC
• RPC provides guidance/direction to workgroup on what allowable elements could be included in D-Space Zones
• Workshop **May 4th - Suggestions for the structure?**
• Workgroup drafts regulatory language
• RPC forwards regulatory language to full BOF
• BOF shares draft out for comment
• **Note: for 1/1/2023 adoption, BOF approval is needed by 9/2022. As specified by AB 3074, the regulation will be phased in, starting with an educational approach.**
Transition Examples

Images courtesy of the Insurance Institute for Business and Home Safety.
Images courtesy of the Insurance Institute for Business and Home Safety.