#### Low-carbon forest biofuels in California: state of knowledge, research gaps and near-term priorities Draft Report to the Joint Institute for Wood Products Innovation

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#### 1 Introduction

California's Forest Carbon Plan (FCP) calls for a significant increase in the level of forest restoration, as well implementing a strategies for wood products innovation. Increased levels of forest treatment such as thinning and mechanical harvesting will likely generate millions of new tons of wood waste in California's forests each year. The business-as-usual approaches of utilizing these forest residues include open burning, decomposition or combustion in emissions-controlled biomass power plants. Without advances in wood products innovation, these approaches could result in elevated greenhouse gas emissions that will ultimately undermine the state's aspiration to achieve forest health while meeting its climate goals.

Recent research by the Joint Institute for Wood Products Innovation (Joint Institute, 2020) suggested that California's small-diameter trees and unutilized forest biomass waste from current forestry practices can play an important role to achieve carbon neutrality by 2045 by pursuing innovative wood-based products such as forest biofuels.

Biomass-based fuels have received considerable attention in recent decades, as these biofuels are considered low-carbon or even carbon-negative. Hydrogen and gasoline are two such types of biofuels that can be produced from biomass using thermo-chemical processes. California's abundant underutilized forest biomass resources present an enormous opportunity for the state to produce low-carbon and carbon-negative biofuels. California's climate policy instruments (especially the Low Carbon Fuels Standard, or LCFS) can drive development and deployment of low-carbon and carbon-negative forest biomass.

Biofuels present a promising wood product option for three key reasons. First, is that they are a high-value product in the California' transportation fuels market. Between incentives available via the state's Low Carbon Fuel Standard (LCFS) and the federal government's Renewable Fuel Standard programs, as well as the inherent value of a product like hydrogen, biofuels command a much higher value "per ton" of forest biomass than current wood product options. This can create a reliable income stream to support forest health treatments and a pathway to the state's overall forest treatment goal. Second, is that biofuels are a scalable product. California's liquid fuels end market is extremely large and established. Renewable liquid and gaseous fuels can meet existing demand by displacing fossil fuels in a diversity of hard-to-electrify applications in the coming decades (ClimateWorks Foundation, 2018). Finally, biofuels can provide substantial GHG benefits. The Joint Institute can undertake market formation activities to promote in-state manufacturing. Scale up of innovative processes to produce low-carbon transportation fuels from forest biomass will require additional supportive policy and additional research on feedstock-pyrolysis interactions.

### 1.1 Objectives

The objective of this report is to synthesize the current state of knowledge in forest-to fuels pathways in California. This report also identifies research gaps for forest biofuels in the context of California. Answering these questions will inform development and deployment of these fuels in State.

#### 2 Forest biofuels: an overview of the current state of knowledge

The Joint Institute considered forest biofuels as part of its 2020 "Literature Review and Evaluation of Research Gaps to Support Wood Products Innovation". Below, we summarize relevant knowledge from this report. Interested readers are referred to the full report, available at: https://bof.fire.ca.gov/media/9688/full-12-a-jiwpi\_formattedv12\_3\_05\_2020.pdf

Liquid and gaseous fuels can be produced from forest biomass, including non-merchantable wood. These fuels can reduce consumption of fossil fuels via substitution of low-carbon or carbonnegative fuels. California stands to benefit significantly from support for innovation in the sector through increased local capacity, strengthened regional collaborations, and increased carbon storage in long-lived wood products. Forest biofuels have sufficient commercial and technical readiness, and potential market size, to justify increased public and private investments in their development. Table 1 shows the most important classes of liquid and gaseous transportation fuels.

Product Group	Liquid and gaseous fuels		
Product Types	<ul> <li>Renewable natural gas</li> <li>Renewable hydrogen</li> <li>Fischer-tropsch fuels</li> <li>Gas fermentation</li> <li>Fast pyrolysis and hydroprocessing</li> <li>Lignocellulosic ethanol</li> </ul>		
Purpose	Transportation fuel		
Carbon storage	Possible (CCS)		
Range of feedstock required (BDT/year)	45,000 - 300,000		
Technology readiness level (1-9)	5-8		
Commercial readiness level (1-9)	5-7		
Feedstock use	Non-merchantable wood		
Potential market size	Large		

#### Table 1: Liquid and gaseous fuels

Resulting low-carbon and carbon-negative fuels can be either gaseous (RNG, H2) or liquid (ethanol, or other drop-in fuels).

RNG can be produced through the thermal conversation of woody biomass to RNG via gasification and subsequent catalytic conversion. This is broadly known as methanation, or the

Sabatier process. The primary barrier to growth of RNG from forest biomass is the lack of a large-scale demonstration facility operating on woody biomass feedstock.

Another pathway to substantially reduce GHG and criteria pollutant emissions is by expanded use of renewable hydrogen. Hydrogen (H<sub>2</sub>) can be produced from a number of processes, such as electrolysis of water or steam-methane reforming of natural gas. Woody biomass can be converted into hydrogen via gasification and subsequent catalytic conversion. This catalytic conversion is known as water-gas shift, which converts carbon monoxide and water vapor to form carbon dioxide and hydrogen. This mixture of hydrogen and carbon dioxide can then be separated into high-purity streams using existing technology. Large-scale hydrogen production from wood via gasification is relatively rare. Nevertheless, gasification of woody biomass is practiced at commercial scale. Proposed hydrogen production plants in CA process agricultural biomass, rather than wood. For instance, Clean Energy Systems plans to develop a facility producing hydrogen from 300 tons per day of orchard wastes near Kimberlina, CA (Clean Energy Systems, 2019). The primary barrier to growth of hydrogen from forest biomass is the lack of a successful demonstration facility operating on woody biomass feedstock. An additional barrier is the lack of enabling infrastructure for hydrogen distribution to vehicles. Future development of hydrogen infrastructure will likely be limited by hydrogen fuel cell vehicle adoption.

Liquid fuels can be produced from forest biomass, including non-merchantable wood. These fuels can reduce consumption of fossil fuels via substitution of low-carbon or carbon-negative fuels. Liquid fuels such as Fischer-Tropsch fuels and gasoline can be derived from biomass through gasification, gas cleaning, and catalytic treatment. Solid biomass is first gasified in oxygen and steam, with subsequent gas conditioning that includes cleaning of the raw synthesis gas and in some cases adjusting the composition of the syngas in preparation for downstream synthesis of Fischer-Tropsch liquids (FTL) or gasoline using methanol-to-gasoline (MTG) pathway. Red Rocks Biofuels has proposed a facility in Lakeview, Oregon in part to serve California markets. This facility will consume 160,000 BDT/yr of biomass to produce 7.2 million gallons a year of jet fuel, 7.2 million gallons a year of diesel fuel, and 3.6 million gallons a year of naphtha (Red Rocks Biofuels, 2018). Liquid fuels plants exhibit large economies of scale, which increases the minimum viable capital investment necessary to construct a commercial facility (Sanchez and Kammen, 2016). Compared to other low-carbon fuels facilities (e.g. RNG, lignocellulosic ethanol), FTL plants face considerably higher capital requirements. Furthermore, large feedstock requirements can create challenges with respect to security of supply of forest biomass in California.

Despite significant potential, commercial production of biofuels faces a number of risks. Issues include:

- **Scale:** biofuel plants are relatively small relative to a pulp mill, are very expensive in terms of capital costs per production volume.
- **Feedstock handing:** Handling and processing biomass at scale presents major logistical challenges.
- **Feedstock-process interactions:** Ash, lignin, and trace contaminant levels in forest biomass can reduce the yield of processes compared to agricultural biomass.
- **Margins:** Fuels have a low margin and are produced at large scale, challenging the profitability of biofuels production. Only with significant subsidies, or a reliable signal sent through climate policy, will allow biofuels to be profitable at scale.

There are currently 13 plants around the world that convert 'biomass' to fuels or chemicals. The Joint Institute Review of Literature report (2020) reported an additional 20 projects in various

stages of development or even initial construction. It is worth noting that many of the underperforming or failed ventures were implemented by large, well-resourced companies who have decades of experience with operating traditional biomass processing plants, e.g., corn dry mills or pulp and paper operations.

Company, Location	Feedstock	Production Capacity (Mil lit/ yr and Mil Gal/yr)	Estimated Biomass Consumption Mt/yr	Technology	Start-up
Borregaard, Norway	Wood	20/52	NA - Dilute black liquor sugars	Fermentation of Spent Sulfte liquor	1938
Domsjo Fabriker AB, Sweden	Wood	22/58	NA - Dilute black liquor sugars	Fermentation of Spent Sulfte liquor	1938
Shandond Longlive, China	Ag Residues	63/16	205,000	Fermentation of sugars	2012
Henan Tianguan, China	Ag Residues	38/10	125,000	Fermentation of sugars	2012
GranBio, Brazil	Straw and Bagasse	82/22	270,000	Fermentation of sugars	2014
Beta Renewables, Italy	Ag Residues	50/13	165,000	Fermentation of sugars	2012
Raizen/logen, Brazil	Straw and Bagasse	40/11	130,000	Fermentation of sugars	2014
St1/SOK, Finland	Sawdust	10/2.5	30,000	Fermentation of sugars	2014
Enerkem, CAN	MSW	38/10	Unavailable	Gasification, chemical catalysis	2016

Table 2: Partial List of Commercial Biomass to	o Fuels Production Plants (operating as of 2018	3)
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In the following sections we summarize the state of knowledge of the hydrogen market in California and the potential for producing hydrogen from non-merchantable forest biomass. This market analysis is followed by an economic analysis to evaluate the financial viability of producing renewable hydrogen and gasoline from forest residues, agricultural residues, and municipal solid waste (MSW).

## 3.1 Hydrogen market analysis

There is much debate on the availability of various biomass sources for bioenergy application in California and the role of biofuels in reducing greenhouse gas emissions. Previous research highlight some of the emerging questions and expectations surrounding the future of low-carbon and carbon-negative fuels in California. Several studies have examined biomass conversion to hydrogen using three main hydrogen conversion platforms, namely gasification to hydrogen, gasification to hydrogen with CCS, and biomass pyrolysis to hydrogen (Larson et al., 2009; Parkinson et al. 2019). These studies provide an insight into the mass and energy balances, costs, emissions, and scale from biomass to hydrogen.

Previous modelling approaches have estimated that hydrogen could play an important role in decarbonization of transportation, as well as buildings and industry sectors, given supporting

policy drivers and enabling infrastructure (E3, 2020). Biomass is a potentially remarkable source for hydrogen as it could provide outsized environmental benefits, including carbon dioxide removal and support for forest restoration, at competitive costs close to those of hydrogen from natural gas or coal.

California is likely to have plentiful biomass resource from forest residues: total biomass availability in California for the year 2025 – estimated at 24 million tons per year – is sufficient to produce 1.7 million tons of hydrogen, or 85% of current State demand and 40% of future 2050 demand of 4 million tons hydrogen per year. Hydrogen production from California's diverse biomass resource base can be accomplished with gasification, gasification with carbon capture and storage (CCS), and pyrolysis.

The levelized cost of hydrogen from biomass sources using gasification are reported in the range of \$1.48 to 3.00/kg (\$3.15 to 3.6/ kg with CCS), with a mean of \$2.24/kg (\$3.37/kg with CCS). Greenhouse gas emissions of hydrogen produced from biomass are significantly lower than hydrogen produced from natural gas and reported to be in the range of 3 to 72 gCO<sub>2</sub>e /MJ, (-97 to -146 gCO<sub>2</sub>e /MJ with CCS) with a mean of 22 gCO<sub>2</sub>e /MJ (-122 gCO<sub>2</sub>e /MJ with CCS). Pyrolysis of biomass for hydrogen production has received insufficient scholarly attention: nevertheless, we expect pyrolysis to have the lowest capital cost and operating costs compared to gasification at a capacity of 2,000 bone dry tons/day of feedstock (~600,000 bone dry tons/year). Biomass gasification demonstrates significant economies of scale in both capital and operational costs. Infrastructure needs for hydrogen distribution in California vary according to the demand and available infrastructure options. In the near-term, California could utilize truck transport for short distances and small volumes, and existing energy infrastructure such as natural gas pipelines, and railroads for the transmission of large amounts of hydrogen for longer distances. California's robust forest resource base, coupled with supportive climate policy, could play a significant role in the future hydrogen market development in order to meet California's energy and climate goals.

# 3.2 \* Comparative analysis of feedstocks to produce low-carbon or carbon-negative fuels

California's goal to increase the pace and scale of forest management to one million acres per year presents major implications for forest biomass supply, with the potential of generating hundreds of millions of new tons of forest biomass in the next decade. Current biomass disposal options include open pile burning and decomposition, resulting in significant GHG emissions that could undermine the state's efforts to achieve its climate goals. Instead, if this waste biomass can be converted into innovative wood products, then these GHG and air quality impacts can be avoided. Moreover, the lifecycle GHG benefits available from wood products (e.g. biofuels) displacing fossil fuels could turn a potentially major carbon problem into a carbon solution.

We performed an economic analysis to evaluate the financial viability of producing renewable hydrogen and gasoline from forest residues, agricultural residues, and municipal solid waste (MSW). To achieve our objectives, first we characterize the costs and performance of biomass gasification and subsequent hydrogen and gasoline production across feedstocks (Table 1). Second, we performed life cycle analysis, consistent with California's GREET 3.0 model, to calculate average lifecycle carbon intensity of different production processes for hydrogen and gasoline from forest biomass, agricultural residues and municipal solid waste. Finally, we performed a discounted cash flow analysis to estimate the net present value and the internal rate of return of each process. We used Discounted Cash Flow (DCF) analysis to find the net present value and internal rate of return (IRR) for hydrogen and gasoline produced with and without CCS

over use a 20-year time period. We evaluated twelve process scenarios for the production of hydrogen and gasoline from forest biomass, agricultural residues and MSW.

A comparison based on the internal rate of returns shows that forest residues is the least profitable feedstock option for both hydrogen and gasoline production. Under existing policy, municipal solid waste is the most profitable route, followed by agricultural residues. The projects can achieve additional returns with the integration of carbon capture and storage.

Under our economic assumptions, all three feedstocks generate a highly positive internal rate of return across technology configurations. This suggests that these would be financially worthwhile enterprises at scale in California. The internal rate of return for hydrogen from MSW is higher (62%) than those of agricultural residues (51%) and forest biomass (39%) with carbon capture and storage. Without CCS, the internal rate of return for hydrogen from MSW is 45%, compared to agricultural residues (34%) and forest biomass (24%). This favorable result for MSW is due its lower lifecycle carbon intensity. MSW feedstock can produce extremely low-carbon and carbon negative fuels, primarily from avoided methane emissions associated with landfilling of waste. This leads to a higher amount of  $CO_2$  tonnes abated per year under the LCFS. MSW generates 60% more LCFS credits than forest residues.



For the gasoline production with carbon capture and storage, MSW yields the highest IRR of 46%. This is followed by agricultural residues with 20% IRR and forest biomass with 13%. When carbon capture and storage is not integrated, the internal rate of return for the three cases drops while still remaining positive. The IRRs for gasoline without carbon capture and storage for forest residues, agricultural residues and MSW are 11%, 15% and 31% respectively. These results indicate that the financial benefit of carbon capture and storage from gasoline production is less pronounced than for hydrogen. While gasoline production yields positive returns across feedstocks, it is less profitable than hydrogen production.

#### 4 Economic impact of potential policy interventions

We assess five policy interventions to support forest residue conversion to fuels in California. These interventions include: 1) adjustments to the LCFS credit price for forest fuels; 2) adjustments to the carbon intensity (CI) of forest fuels; 3) concessionary finance from the state; 4) a subsidy for capital costs; or 5) a subsidy for feedstock delivery. Table 3 shows the range of policy interventions for each of these five recommendations to make forest residues competitive with agricultural residues.

## 4.1 LCFS credit price

LCFS credits play a vital role in the profitability of biofuels pathways. At the assumed price of \$150 per ton abated, forest residues remain a financially weaker option than agricultural residues or MSW. This is particularly true because of avoided methane emissions for MSW. Adjusting LCFS credit price for forest-biofuels could increase their profitability. Our analysis for hydrogen shows that at LCFS credit price of \$204.5/tCO2e, forest residues would become competitive with agricultural residues with carbon capture and storage, and \$266.4/tCO2e without carbon capture and storage. For gasoline, an LCFS credit price of \$272.3/tCO2e would make forest residues competitive with agricultural residues with carbon capture and storage, and \$256.2/tCO2e without carbon capture and storage. When considering a LCFS credit value of \$150/tCO2e, additional LCFS credit price support ranges from \$54 – 122 t/CO2e.

## 4.2 Carbon intensity (CI) score

The CI score of MSW benefits from avoided direct emissions in calculating the CI. Similar full lifecycle assessment to properly account for the GHG benefits provided by fuels derived from forest resides could improve the carbon intensity of these fuels. Our analysis for hydrogen shows that at the CI score of -224 gCO2e/MJ (initial = -127 gCO2e/MJ), forest residues would become competitive with agricultural residues with carbon capture and storage, and -69.3 gCO2e/MJ without CCS (initial = 3.1). For gasoline, a CI score of -160.6 gCO2e/MJ (initial = -38) would make forest residues competitive with agricultural residues with carbon capture and storage, and -63.4 gCO2e/MJ (initial = 4.4) without carbon capture and storage. When considering the initial CI scores of forest to fuel pathways, the range of necessary additional CI decrease is 59 - 122 gCO2e/MJ.

## 4.3 Concessionary finance

The state can play an important role by providing concessionary finance in the early stages of deployment, leveraging private capital to achieve scale. This support can take the form of loans, equity investments, or other credit subsidies. We find that for hydrogen production, forest residues become competitive with agricultural residues at 7% weighted-average cost of capital (WACC) with carbon capture and storage, and 6% WACC without carbon capture and storage. For gasoline production, we find a 5% WACC with carbon capture and storage, and 6% WACC without carbon capture and storage. When considering the initial WACC of 10%, the range of concessionary debt or equity is 3 - 5%

## 4.4 Capital cost subsidy

To improve financial outcomes for forest fuel production systems, the state could provide grants for systems located in CA. Our analysis shows that for hydrogen production a capital cost of \$83 million (initially \$100 million) allows forest residues to deliver the same IRR as agricultural

residues with carbon capture, and \$65 million (initial = \$84.3 million) without carbon capture and storage. For gasoline, a capital cost of \$89 million (initial = \$120 million) makes forest residues competitive with carbon capture, and \$90 million (initial = \$112) without carbon capture. As a % of base capital costs, necessary capital cost subsidies range between 17-25.8%.

## 4.5 Feedstock subsidy

Forest residues are roughly 60% more expensive than agricultural residues, and 100% more expensive than municipal solid waste. This reduces the profitability of forest-to-fuel pathways. One potential policy intervention is a feedstock subsidy. Our analysis shows that for hydrogen production a feedstock price of \$-24 per dry ton allows forest residues to deliver the same internal rate of return (IRR) as a agricultural residues with carbon capture and storage, and \$-10 without carbon capture and storage. For gasoline, a feedstock price of \$-16 per dry ton makes forest residues competitive with agricultural residues with carbon capture and storage, and \$11 without carbon capture and storage. When including the assumed cost of biomass of \$50 per dry tonne, subsidies from the state will need to range from \$39 – 74 per dry tonne.

## 5 \* Research gaps

Forest biofuel production faces a number of remaining challenges prior to its successful commercialization in California. These can be classified, broadly, as economic challenges, technical challenges, financing and insurance, and attitudes and perceptions of relevant stakeholders. Today there is a large amount of empirical data available for biomass availability, feasibility of forest-to-fuels pathways, policy analysis and technology developments. It is now time to move from analyses of individual studies to analyses of larger materials, in order to generate specific knowledge in the context of California by analyzing key questions on project finance, feedstock supply, supportive policy, infrastructure needs, and equity and development. Answering these questions will support the development and commercialization of forest-to-fuels pathways in California. Here, we list key considerations in each of the five areas with relevant research questions that need to be addressed to develop a forest biofuels industry in California.

# 5.1 Project finance

Construction of large-scale forest biofuels infrastructure often relies on project finance, a nonrecourse financial structure. Central to project finance is the execution of long-term contracts from credit-worthy counterparties in: 1) engineering, procurement and construction ("EPC"), 2) technology operations and maintenance ("O+M"), 3) feedstock supply, and 4) product offtake (agreement in which a third party that has signed a contract guaranteeing that they will buy the project owner's output for a certain length of time in the future. Several relevant questions arise in this context:

- Which companies can procure, construct, and construct sufficiently de-risked, ) commercially mature, or guaranteed forest biofuel technologies? )
- What is a sufficient feedstock "guarantee" that will satisfy commercial lenders?
- How is state funding best deployed to support forest biofuels?
- How willing are fuels purchasers to enter into long-term offtake contracts? How are policy-supported revenues distributed?

## 5.2 Feedstock supply

Wood products businesses are unable to obtain reliable, long-term supply of woody biomass from forested lands in California due to limited USFS contracting approaches and undeveloped state and other landholder processes. This impedes the removal of biomass from forest restoration projects and is a barrier to wood products business development. Several questions arise in designing opportunities to ensure reliable feedstock supply:

- Is there an opportunity for Forest Residuals Aggregation Market Enhancement ) ("FRAME") entities, which will establish institutional arrangements that provide contracting services that improve forest biomass feedstock supply chains? )
- How would contracts be structured? How would contract administration be managed?
- How would FRAME entities be organized? What are the relevant strengths and weaknesses of (1) an expansion of state conservancy or agency, (2) a Joint Powers Authority (JPA), or (3) a Special District?
- Are there other private-sector entities who could reliably overcome feedstock contracting challenges? )

## 5.3 Supportive policy

Collecting and converting forest residues into wood products like biofuels is a key strategy for California to achieve its forest health, wildfire risk reduction, and long-term climate goals. California's world-leading climate policies, along with federal policies, are important potential drivers of forest biofuels deployment in the state. However, additional incentives/regulatory support is needed to catalyze this deployment. Key considerations include:

- Evaluating the financial viability of producing renewable hydrogen and gasoline from forest residues, agricultural residues, and municipal solid waste (MSW) in the California market
- What are the different incentive options that could support forest biofuels in CA?
- What potential modifications could be made to the LCFS to support forest biofuels?
- How could federal renewable fuels and carbon sequestration policies support forest biofuels?
- How can forest biofuels support other state goals set forth in the Forest Resilience and Wildfire Action Plan?
- How can California encourage geologic CO<sub>2</sub> sequestration in the state?
- How can strong, reliable environmental safeguards be embedded into forest biofuels incentives?
- How can existing state agency efforts best support this emerging industry (e.g. new or modified regulations; streamlining)?

## 5.4 Infrastructure

Large-scale deployment of forest biofuels will involve a complex supply between forests and fuel consumers. Numerous questions must be answered to build a better understanding of California's forest biofuels infrastructure requirements:

- How might the supply chain change based on product (e.g. gaseous vs. liquid fuels)?
- How large are ideal forest biofuel production facilities? Where should they be located?
- Is there potential for geologic CO2 sequestration in the Sierras or North Coast?
- How can we repurpose existing infrastructure and biopower facilities for forest biofuels production?

- How do siting decisions intersect with economic development and social equity?
- What are siting considerations based on (1) transport cost of supply and various ) offtakes (e.g., hydrogen) and (2) demand/supply )
- Understand fuel offtake contracting to get a sense of addressable market size (e.g. refineries have long term-offtakes for SMR H2, making it hard to break in)
- How critical is supply reliability for plant availability? (this is linked to back-up supply sources)
- How critical is offtake reliability for contracting? (this is linked to tech risk accepted)

### 5.5 Development and equity

A forest biofuels industry could have a large impact on air pollution, forest management, climate change mitigation, and economic development in CA. Relevant questions include:

- How can we ensure that the benefits of this infrastructure flow to disadvantaged?) communities and promote rural development?
- What is the air pollution impacts of different fuels infrastructure build-out?
- What is the role of forest biofuels in a "combustion-free" California?
- How do we develop the skills and training required to support the forest biofuels ) industry? )

#### 6 Summary

Development and deployment of low-carbon and carbon-negative fuels can help the State of California increase the pace and scale of forest management and restoration efforts, build local capacity, strengthen regional collaboration, support innovation, and promote carbon storage in long-lived products, including geologically sequestered CO<sub>2</sub>.

Previous researchers have focused on biomass logistics and supply chain in California and the potential to use this biomass in biofuels production, however the potential for hydrogen production using forest biomass has received scant scholarly attention. Nevertheless, the current state of knowledge in forest biofuels in the State of California is rapidly evolving. California is likely to have plentiful biomass resource from forest residues: total biomass availability in California for the year 2025 – estimated at 24 million tons per year – is sufficient to produce 1.7 million tons of hydrogen, or 85% of current State demand and 40% of future 2050 demand of 4 million tons hydrogen per year. Hydrogen production from California's diverse biomass resource base can be accomplished with gasification, gasification with carbon capture and storage (CCS), and pyrolysis. The state could promote these efforts though increased investment in research and development.

Our economic analysis to evaluate the financial viability of producing renewable hydrogen and gasoline from forest residues, agricultural residues, and municipal solid waste (MSW) showed that each of these feedstocks can generate positive financial returns, in large part due to incentives available under policies like the Low Carbon Fuel Standard (LCFS). We also find that these financial returns can be substantially enhanced when coupled with carbon capture and storage (CCS). Forest-to-fuels pathways (internal rate of return (IRR) between 11-39%) are the least competitive biomass-based pathway option. As a result, it is unlikely that these pathways will be commercialized on par with agricultural residue (15-51%) and MSW (31-62%) pathways.

Leveraging the LCFS to provide additional support for forest-to-fuels pathway and ensuring that forest-to-fuels pathways can be coupled with CCS, are two key actions that could create a reliable market to sustain investments in forest biofuels in California. To build further knowledge in the

area of forest-to-fuels pathways, it is critical for the state agencies, technology providers, financiers, and industry stakeholders to engage in a dialogue which aims to address barriers in development and commercialization of forest biofuels in California. The most important unanswered questions arise in project finance, feedstock supply, supportive policy, infrastructure, social equity, and economic development.

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